FINANCIAL REPORT

For the Year Ended December 31, 2021

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Governing Board City of Martin, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, the business-type activities and each major fund of the City of Martin, South Dakota, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated September 12, 2022.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal of deficiencies, in internal control such that severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying Schedule of Prior and Current Year Audit Findings as items 2021-01 and 2021-02 that we consider to be significant deficiencies.

To the Governing Board City of Martin, South Dakota Page - 2 -

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Martin's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Prior and Current Year Audit Findings as item 2021-03.

City of Martin, South Dakota's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City of Martin, South Dakota's response to the findings identified in our audit and described in the accompanying Schedule of Prior and Current Year Audit Findings. The City of Martin, South Dakota's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Gardner, Contrenhiser + Ryan PC

Chadron, Nebraska September 12, 2022

SCHEDULE OF PRIOR AND CURRENT YEAR AUDIT FINDINGS

For the Year Ended December 31, 2021

Prior Year Audit Findings:

2020-01 - Lack of Segregation of Duties - Restated as item 2021-01 in the current year audit findings.

2020-02 - Preparation of Financial Statements - Restated as item 2021-02 in the current year audit findings.

2020-03 - Payroll Controls

<u>Finding</u> :	Appropriate review and reconciling of payroll reporting was not being completed resulting in reporting errors.
Resolution:	No errors noted in current year.

Current Year Audit Findings:

2021-01 - Lack of Segregation of Duties

Condition:	The limited number of office personnel prevents a proper segregation of accounting functions necessary to assure adequate internal control.
<u>Criteria</u> :	Authorization or approval of transactions, recording of transactions, and custody of assets should normally be segregated from each other.
Effect of the Condition:	This lack of segregation of duties results in an inadequate overall internal control structure design.
Cause of the Condition:	The City does not employ sufficient office personnel to properly segregate accounting functions.
Recommendation:	The City should be aware of the inherent risks associated with improper segregation of accounting functions. The City should also develop mitigating controls to reduce the risk of errors or fraud associated with improper segregation of accounting functions.
Auditee Response:	The City has assessed the benefits and costs associated with the proper segregation of duties and has determined the costs would outweigh any benefits received. The City understands the inherent risks associated with improper segregation of accounting functions.
2021-02 - Preparation of Finan	cial Statements

Condition:	The City does not have an internal control system designed to provide for the
	preparation of the financial statements being audited. As auditors, we were
	requested to draft the financial statements and accompanying notes. This
	situation is not unusual in an organization the size of the City of Martin.

- <u>Criteria</u>: Government Auditing Standards indicate that the inability to produce financial statements is an internal control deficiency.
- Effect of the Condition: The auditor was requested to prepare the financial statements.

SCHEDULE OF PRIOR AND CURRENT YEAR AUDIT FINDINGS (CONTINUED)

For the Year Ended December 31, 2021

2021-02 - Preparation of Financial Statements (Continued)

Cause of the Condition:	The City does not find it cost effective to incur the cost to provide for the preparation of the financial statements.
Recommendation:	The City should provide appropriate oversight of the preparation of the financial statements.
Auditee Response:	Management accepts this risk because of the cost of implementing an internal control system which would provide for the preparation of the financial statements being audited.

2021-03 - Budget Compliance

Condition:	The City has overspent its budget authority in the General Fund/Public Safety/Police and BBB Tax Fund/Conservation and Development/Economic Development funds by \$14,049 and \$4,000, respectively.
<u>Criteria</u> :	South Dakota State Statute 9-21-9 provides that expenditures are limited to appropriated amounts.
Effect of the Condition:	The City is not in compliance with state statute.
Cause of the Condition:	The City did not properly record loan proceeds and the purchase of a City vehicle in the Police fund due to the fact that the City is on the modified cash basis of accounting and the loan funds were paid directly to the vendor. Management did not accurately monitor the expenditures in the BBB fund.
Recommendation:	The City should record all receipts and expenditures in the general ledger software and monitor budget performance throughout the year to determine if the expenditures are within the City's budget authority.
Auditee Response:	The City will record all receipts and expenditures in the general ledger software and monitor budget compliance throughout the year.



INDEPENDENT AUDITORS' REPORT

To the Governing Board City of Martin, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities and each major fund of the City of Martin, South Dakota, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Martin, South Dakota's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities and each major fund of the City of Martin, South Dakota, as of December 31, 2021, and the respective changes in modified cash basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Martin, South Dakota, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

To the Governing Board City of Martin, South Dakota Page - 2 -

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Martin, South Dakota's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but it is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Martin, South Dakota's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Martin, South Dakota's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the City of Martin, South Dakota's basic financial statements. The supplementary budgetary comparison schedules on pages 32 - 35 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and reconciling such information directly to the underlying accounting and reconciling such information directly to the underlying accounting and reconciling such information directly to the underlying accounting and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary budget comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

To the Governing Board City of Martin, South Dakota Page - 3 -

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 12, 2022, on our consideration of the City of Martin, South Dakota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Martin, South Dakota's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Martin, South Dakota's internal control over financial reporting and compliance.

Gardner, Contrenhiser + Ryan PC

Chadron, Nebraska September 12, 2022

STATEMENT OF NET POSITION - MODIFIED CASH BASIS

December 31, 2021

	_	Primary Government					
	_	Governmental Activities]	Business-Type Activities		Total	
Assets	\$	984,779	\$	1,017,865	\$	2,002,644	
Equity in pooled cash Cash and cash equivalents	Φ	556,761	Φ	383,352	Φ	2,002,044 940,113	
Restricted cash and cash equivalents		295,091		68,573		363,664	
Certificates of deposit		3,366		25,000		28,366	
Certificates of deposit	-	5,500		25,000		28,500	
Total assets	\$_	1,839,997	\$	1,494,790	\$	3,334,787	
Net position							
Restricted							
Debt service	\$	-	\$	44,148	\$	44,148	
Hodson Park		24,137		-		24,137	
Crime stoppers		2,503		-		2,503	
City improvements		268,451		24,425		292,876	
Unrestricted	-	1,544,906		1,426,217		2,971,123	
Total net position	\$ =	1,839,997	\$_	1,494,790	\$	3,334,787	

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended December 31, 2021

		_		Program Revenues		Net (Expenses) Revenues and Changes in Net Position						
			Channes for	Operating	Capital	Primary G						
Functions/Programs		Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-Type Activities	Total				
Primary Government:												
Governmental activities:												
General Government	\$	164,754 \$	33,964	\$ 12,464 \$	- \$	(118,326) \$	- \$	(118,326)				
Public Safety		435,930	-	-	-	(435,930)	-	(435,930)				
Public Works		424,650	20,482	209,756	-	(194,412)	-	(194,412)				
Culture and Recreation		187,549	4,087	-	-	(183,462)	-	(183,462)				
Conservation and Development	_	17,500	-	- <u>-</u>		(17,500)	<u> </u>	(17,500)				
Total governmental activities	\$	1,230,383 \$	58,533	\$	s\$	(949,630) \$	\$	(949,630)				
Business-type activities:												
Water	\$	232,717 \$	385,026	\$ - 5	- \$	- \$	152,309 \$	152,309				
Sewer		98,090	134,050	-	-	-	35,960	35,960				
Sanitation	_	117,566	97,525			<u> </u>	(20,041)	(20,041)				
Total business-type activities	\$	448,373 \$	616,601	\$\$	<u> </u>	\$	168,228 \$	168,228				
Total primary government	\$	1,678,756 \$	675,134	\$ 222,220	<u> </u>	(949,630) \$	168,228 \$	(781,402)				

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS (CONTINUED)

For the Year Ended December 31, 2021

		Pro	ogram Revenues		(Expenses) Revenues and Thanges in Net Position			
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary G Governmental Activities	overnment Business-Type Activities	Total	
Total primary government from prior page	\$	675,134 \$	222,220 \$	\$	(949,630) \$	168,228 \$	(781,402)	
	General Revenues: Taxes: Property Taxe Sales Taxes	S		S	179,758 \$ 697,438	- \$	179,758 697,438	
	l revenue not restricted ng-term debt stment earnings venues ctivities	to specific programs		16,171 55,973 2,397 261,852 (18,000)	571 37,819 18,000	16,171 55,973 2,968 299,671		
	Total general revenu	es and transfers		\$	1,195,589 \$	56,390 \$	1,251,979	
	Change in net position	on		\$	245,959 \$	224,618 \$	470,577	
	Net position, beginn	ing of year			1,594,038	1,270,172	2,864,210	
	Net position, end of	year		\$	1,839,997 \$	1,494,790 \$	3,334,787	

BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

December 31, 2021

	Major Funds					
	_	General		BBB Tax		Total Governmental Funds
Assets						
Equity in pooled cash	\$	984,779	\$	-	\$	984,779
Cash and cash equivalents		556,761		-		556,761
Restricted cash and cash equivalents		226,210		68,881		295,091
Certificates of deposit	_	3,366	_	-	_	3,366
Total assets	\$_	1,771,116	\$_	68,881	\$_	1,839,997
Fund balances						
Restricted for						
Hodson park	\$	24,137	\$	-	\$	24,137
Crime stoppers		2,503		-		2,503
City improvements		199,570		68,881		268,451
Assigned for		,		,		,
Swimming pool		2,365		-		2,365
Fireworks		488		-		488
Capital street improvements		555,793		-		555,793
Unassigned	_	986,260	_	-	_	986,260
Fund balances	\$_	1,771,116	\$_	68,881	\$_	1,839,997

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS

For the Year Ended December 31, 2021

	Major Funds					
	_	General		BBB Tax		Total Governmental Funds
Revenues	_		_		-	
Taxes	\$	812,009	\$	65,187	\$	877,196
Licenses and permits		26,721		-		26,721
Intergovernmental revenues		235,846		-		235,846
Special assessments		2,545		-		2,545
Charges for services		31,812		-		31,812
Miscellaneous revenues	_	264,180	_	69	-	264,249
Total revenues	\$	1,373,113	\$_	65,256	\$	1,438,369
Expenditures						
Current						
General government	\$	164,754	\$	-	\$	164,754
Public safety		316,137		-		316,137
Public works		253,456		-		253,456
Culture and recreation		122,639		-		122,639
Conservation and development		-		17,500		17,500
Capital outlay		332,758		-		332,758
Debt service - principal		22,044		-		22,044
Debt service - interest	_	1,095	_	-	-	1,095
Total expenditures	\$	1,212,883	\$_	17,500	\$_	1,230,383
Excess (deficiency) of revenues						
over (under) expenditures	\$	160,230	\$_	47,756	\$.	207,986
Other financing sources (uses)						
Operating transfers from other funds	\$	122,500	\$	-	\$	122,500
Operating transfers to other funds		(103,000)		(37,500)		(140,500)
Proceeds from long-term debt	_	55,973	_	-	-	55,973
Total other financing sources						
(uses)	\$	75,473	\$_	(37,500)	\$	37,973
Net change in fund balances	\$	235,703	\$	10,256	\$	245,959
Fund balances, beginning of year	_	1,535,413	_	58,625	-	1,594,038
Fund balances, end of year	\$_	1,771,116	\$_	68,881	\$	1,839,997

<u>STATEMENT OF NET POSITION - MODIFIED CASH BASIS</u> <u>PROPRIETARY FUNDS</u>

December 31, 2021

	_	Water		Sewer		Sanitation	_	Total Proprietary Funds
Assets	۴	(50.040	¢	220 212	¢	20,412	¢	1.017.065
Equity in pooled cash	\$	659,240	\$	338,213	\$	20,412	\$	1,017,865
Cash and cash equivalents		249,098		114,610		19,644		383,352
Restricted cash in bank		24,425		44,148		-		68,573
Certificates of deposit		25,000		-	_	-	_	25,000
Total assets	\$	957,763	\$	496,971	\$_	40,056	\$_	1,494,790
Net position								
Restricted for:								
Debt service	\$	-	\$	44,148	\$	-	\$	44,148
City improvements		24,425		-		-	-	24,425
Unrestricted		933,338		452,823	_	40,056		1,426,217
Total net position	\$	957,763	\$	496,971	\$_	40,056	\$_	1,494,790

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS

For the Year Ended December 31, 2021

		Water		Sewer	_	Sanitation	_	Total Proprietary Funds
Operating revenues	¢	205.026	¢	124.050	¢	07.505	¢	(1((0))
Charges for services Miscellaneous	\$	385,026	\$	134,050	\$	97,525	\$	616,601
Miscellaneous		14,750		8,049	_	15,020	-	37,819
Total operating revenues	\$	399,776	\$	142,099	\$	112,545	\$_	654,420
Operating expenses								
Personal services	\$	68,145	\$	43,587	\$	11,988	\$	123,720
Utilities		33,653		1,196		470		35,319
Other current expenses		16,325		9,272		6,242		31,839
Materials (cost of goods sold)		47,811		19,079	_	98,866	_	165,756
Total operating expenses	\$	165,934	\$	73,134	\$	117,566	\$_	356,634
Operating income (loss)	\$	233,842	\$	68,965	\$	(5,021)	\$_	297,786
Nonoperating revenues (expenses)								
Interest income	\$	397	\$	174	\$	-	\$	571
Debt service principal		(45,543)		(18,453)		-		(63,996)
Debt service interest		(21,240)		(6,503)		-		(27,743)
		<u> </u>					-	· · ·
Total nonoperating revenues	¢		<i>•</i>	(24 502)	¢		•	
(expenses)	\$	(66,386)	\$	(24,782)	\$	-	\$_	(91,168)
Net income (loss) before capital								
contributions and operating transfers	\$	167,456	\$	44,183	\$	(5,021)	\$	206,618
				,				-
Operating transfers from other funds		-		-	_	18,000	_	18,000
Net income (loss)	\$	167,456	\$	44,183	\$	12,979	\$	224,618
Total net position, beginning of year		790,307		452,788		27,077	_	1,270,172
Total net position, end of year	\$	957,763	\$	496,971	\$	40,056	\$_	1,494,790

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1, these financial statements are presented on the modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

<u>Financial Reporting Entity</u> - The reporting entity of the City of Martin, South Dakota (City) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The City is financially accountable if its Governing Board appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on the City (primary government). The City may also be financially accountable for another organization if that organization is fiscally dependent upon the City. The City has no component units that meet the criteria for inclusion in the financial statements.

Basis of Presentation

Government-wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or it meets the following criteria:

- 1. Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2. Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
- **3**. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the City financial reporting entity are described below:

Governmental Funds

<u>General Fund</u> - The general fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

<u>Special Revenue Funds</u> - Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations or other governments for major capital improvements) that are legally restricted to expenditures for specified purposes. The City has the following special revenue fund:

Bed, Booze and Breakfast (BBB) Tax Fund - The BBB tax fund is used to account for the collection of a one percent tax on the gross receipts of lodgings, alcoholic beverages, prepared food and admissions, which tax shall be used for the purpose of land acquisition, architectural fees, construction costs, payments for civic center, auditorium, or athletic facility buildings, including the maintenance, staffing, and operations of such facilities and the promotion of advertising of the City (SDCL 10-52A-2). The BBB tax fund is considered to be a major fund.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary Funds

<u>Enterprise Funds</u> - Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit even if that government is not expected to make any payments is not payable solely from fees and charges of the activity.
- a. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- b. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

<u>Water Fund</u> - The water fund is financed primarily by user charges and accounts for the construction and operation of the City waterworks system and related facilities. This is a major fund.

- <u>Sewer Fund</u> The sewer fund is financed primarily by user charges and accounts for the construction and operation of the sanitary sewer system and related facilities. This is a major fund.
- <u>Sanitation Fund</u> The sanitation fund is financed primarily by user charges and accounts for the operations of sanitation collections. This is a major fund.

Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The City's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus

<u>Government-wide Financial Statements</u> - In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting, as defined on the subsequent page.

<u>Fund Financial Statements</u> - In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied within the limitations of the modified cash basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus and Basis of Accounting (Continued)

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. An acceptable modification to the cash basis of accounting implemented by the City in these financial statements is:

a. Recording long-term certificates of deposit (those with maturities greater than 90 days from the date of acquisition acquired with cash assets at cost).

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the City applied United States generally accepted accounting principles, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

Deposits and Investments

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investments authorized by South Dakota Codified Laws (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

Capital Assets

Under the modified cash basis of accounting, capital assets are expensed when the cash transaction occurs. Therefore, they are not shown as assets in either the fund financial or the government-wide financial statements.

Long-Term Liabilities

Under the modified cash basis of accounting, cash proceeds from long-term debt issuances are recorded as a receipt, while payments to creditors to reduce long-term debts are recorded as a cost of the program which benefits from the financing. Allocations are made where appropriate.

Long-term debts arising from cash transactions are not reported as liabilities in either the fund financial or the government-wide financial statements.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Program Revenues

Program revenues derive directly from the program itself or from parties other than the City's taxpayers or citizenry, as a whole. Program revenues are classified into three categories as follows:

- a. Charges for services These arise from charges to customers, applicants, or others who purchase, use or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
- b. Program-specific operating grants and contributions These arise from mandatory and voluntary nonexchange transactions with other governments, organizations or individuals that are restricted for use in a particular program.
- c. Program-specific capital grants and contributions These arise from mandatory and voluntary nonexchange transactions with other governments, organizations or individuals that are restricted for the acquisition of capital assets for use in a particular program.

Proprietary Funds Revenue and Expense Classifications

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified as operating or non-operating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

Equity Classifications

Government-wide Financial Statements

Equity is classified as net position and is displayed in two components:

- 1. Restricted net position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 2. Unrestricted net position All other net position that do not meet the definition of "restricted".

Fund Financial Statements

Governmental fund equity is classified as fund balance, and may distinguish between "Nonspendable", "Restricted", "Committed", "Assigned" and "Unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

<u>Application of Net Position</u> - It is the City's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance Classification Policies and Procedures

Fund balances for each of the City's governmental funds are displayed in the following classifications in accordance with Government Accounting Standards Board (GASB) No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, depicting the relative strength of the spending constraints placed on the purpose for which resources can be used:

- a. *Nonspendable fund balance* amounts that cannot be spent because they are either not in a spendable form (such as inventories and prepaid amounts) or are legally or contractually required to be maintained intact.
- b. *Restricted fund balance* amounts that can be spent only for specific purposes because of constraints imposed by external providers (such as grantors, bondholders, and higher levels of government) or imposed by constitutional provisions or enabling legislation.
- c. *Committed fund balance* amounts that can be spent only for specific purposes determined by a formal action of the government's highest level of decision-making authority and does not lapse at year end.
- d. *Assigned fund balance* amounts the government intends to use for specific purposes that do not meet the criteria to be restricted or committed. Fund balance may be assigned by City council and the finance officer.
- e. Unassigned fund balance amounts that are available for any purpose; these amounts include positive fund balance within the General Fund which has not been classified within the above categories and negative fund balances in other governmental funds.

The City uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the City would first use *committed*, then *assigned*, and lastly *unassigned* amounts of unrestricted fund balance when expenditures are made.

The City does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund

Revenue Source

BBB Tax Fund

Liquor, Lodging, and Dining Taxes

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Internal and Interfund Balances and Activities

In the process of aggregating the financial information for the government-wide Statement of Net Assets and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

Fund Financial Statements:

Interfund activity, if any, within and among the governmental and proprietary fund categories is reported as follows in the fund financial statements:

- 1. Interfund services Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
- 2. Interfund reimbursements Repayments from funds responsible for certain expenditures/expenses to the funds that initially paid for them are not reported as reimbursements but as adjustments to expenditures/expenses in the respective funds.
- 3. Interfund transfers Flow of assets from one fund to another where repayment is not expected are reported as transfers in and out.

Government-Wide Financial Statements:

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

1. Internal activities - Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities except for the net amount of transfers between governmental and business-type activities, which are reported as Transfers - Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities.

Use of Estimates

The preparation of financial statements in conformity with the modified cash basis of accounting used by the City requires management to make estimates and assumptions that may affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 2 - DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The City follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns in a cash pool available for use of all funds. Each fund's portion of this pool is displayed on the Statement of Net Position as "equity in pooled cash." Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below.

- <u>Deposits</u> The City's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2 and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by Federal Home Loan Banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.
- <u>Investments</u> In general, SDCL 4-5-6 permits City funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2021, the City did not have any investments except for certificates of deposit.

Deposits for the City at December 31, 2021, consisted of the following:

Equity in pooled cash	\$	2,002,644
Cash in bank		1,303,777
Certificates of deposit	_	28,366
Total	\$	3,334,787

Cash is allocated to the following funds:

General Fund	\$	1,771,116
Special Revenue Fund		68,881
Proprietary Funds	-	1,494,790
Total	\$	3,334,787

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 2 - DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK (CONTINUED)

<u>Custodial Credit Risk</u> - Custodial credit risk is the risk that in the event of a bank failure, the city's deposits may not be returned to them. The City does not have a policy for custodial credit risk. For reporting purposes, the amount of total City bank deposits is classified in the following categories of custodial credit risk.

- 1. Insured or collateralized with securities held by the City or by its agent in the City's name.
- 2. Collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.
- 3. Uninsured and uncollateralized, or collateralized with securities held by the pledging financial institution, or by its trust department or agent but not in the City's name.

A detail of deposits at December 31, 2021, is as follows:

				Cust						
Type of Deposits	Total Bank Balance			1		2		3	Т	otal Carrying Value
Insured deposits Uninsured deposits:	\$	250,000	\$	250,000	\$	-	\$	-		
Collateralized Uncollateralized	_	3,093,231	_	-	_	3,093,231		-		
Total deposits	\$ _	3,343,231	\$ _	250,000	\$	3,093,231	\$	_	\$	3,334,787

<u>Credit Risk</u> - State law limits eligible investments for the City, as discussed on the previous page. The City has no investment policy that would further limit its investment choices.

Deposits are reported at cost, plus interest, if the account is of the add-on type. The City's only investments are certificates of deposit.

Interest Rate Risk - The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Assignment of Investment Income</u> - State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The City's policy is to credit all income from investments to the fund making the investment.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 3 - RESTRICTED CASH AND INVESTMENTS

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

Amount		Purpose						
\$	292,876	For city improvements, by grantor						
•	24,137	For maintance and improvement of Hodson Park, by donor						
	2,503	For use by police for crime protection rewards						
	44,148	For sewer debt service, by lender						

NOTE 4 - PROPERTY TAXES

Property taxes are levied on or before October 1 of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year. The City is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the City.

NOTE 5 - COMMITMENTS

Commitments at December 31, 2021, are comprised of the following:

- <u>Water Improvements</u> The City signed a financing agreement for a water improvements project with the state Drinking Water Revolving loan in the amount of \$920,000. Quarterly payments of \$10,889, including interest at a rate of 2.5%, began January 15, 2006. In July 2007, a refund of excess funds was made on the loan changing the quarterly payment amount to \$10,866 with the final maturity in October 2035. The payments will be made from water service charges in the water fund.
- <u>Sewer Improvements</u> The City signed three separate financing agreements for a sewer lagoon stabilization project with USDA Rural Development in the total amount of \$416,000. Monthly payments of \$1,531, including interest at a rate of 3.0%, began in November 2012. The final maturity is August, 2050. The payments are made by the sewer fund
- <u>Caterpillar Loader</u> On January 11, 2017, the City signed a financing agreement for a Caterpillar loader with Security First Bank in the amount of \$118,225. In anticipation of the note, the City paid \$12,000 on the note in December 2016 which was applied to the note on January 12, 2017. Quarterly payments of \$5,311, including interest at a rate of 2.5%, began March 1, 2017. The final maturity is December, 2022. The payments are made out of the streets fund, street development fund and snow removal fund all in the general fund and the water and sewer funds.
- <u>Water Improvements #2</u> The City signed a financing agreement for a water improvements project with the state Drinking Water Revolving Loan in the amount of \$440,525. A one-time principal payment of \$35,000, including interest at a rate of 2.0% was due on January 15, 2020. Quarterly payments \$4,502, including interest at a rate of 2.0%, began April 15, 2020. The final maturity is January 2050. The payments will be made from water service user surcharge fees in the water fund.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 5 - COMMITMENTS (CONTINUED)

- <u>2020 Dodge Durango</u> On January 13, 2021, the City signed a finance agreement for a 2020 Dodge Durango with Security First Bank in the amount of \$26,000. Quarterly payments of \$1,400, including interest at a rate of 2.95% began March 1, 2021. The final maturity is December 1, 2025. The payments will be made from the Police department in the general fund.
- <u>2021 Dodge Durango</u> On November 18, 2021, the City signed a finance agreement for a 2021 Dodge Durango with Security First Bank in the amount of \$29,973. Quarterly payments of \$1,609, including interest at a rate of 2.95% began December 1, 2021. The final maturity is September 1, 2026. The payments will be made from the Police department in the general fund.

The following is a summary of the long-term debt transactions for the year ended December 31, 2021:

	<u> </u>	Balance 12/31/20		Additions		Payments		Balance 12/31/21		Due within one year	
Bonds											
Water Improvements	\$	542,275	\$	-	\$	30,189	\$	512,086	\$	30,951	
Sewer Improvements		163,681		-		3,575		160,106		3,683	
Sewer Improvements		63,155		-		14,879		48,276		4,128	
Water Improvements #2	-	398,064	-	-		10,123	_	387,941		10,327	
Total Bonds	\$_	1,167,175	\$_		\$	58,766	\$_	1,108,409	\$	49,089	
Notes from direct borrowings											
Caterpillar Loader	\$	28,063	\$	-	\$	20,728	\$	7,335	\$	7,335	
2020 Dodge Durango		-		26,000		4,969		21,031		5,031	
2021 Dodge Durango	-	-	-	29,973		1,577	_	28,396		5,657	
Total Direct Borrowings	\$_	28,063	\$_	55,973	\$	27,274	\$_	56,762	\$	18,023	
Total commitments	\$_	1,195,238	\$_	55,973	\$_	86,040	\$_	1,165,171	\$	67,112	

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the Year Ended December 31, 2021

NOTE 5 - COMMITMENTS (CONTINUED)

The annual requirements to amortize all commitments outstanding as of December 31, 2021, are as follows:

		Bo	onds		Notes from Direct Borrowings					
Year ending December 31,		Principal		Interest	I	Principal	Interest			
2022	\$	49,089	\$	26,340	\$	18,023	\$	1,404		
2023		50,316		25,113		11,008		1,025		
2024		51,574		23,855		11,336		698		
2025		52,864		22,565		11,662		356		
2026		54,186		21,243		4,733		69		
2027-2031		291,976		85,169		-		-		
2032-2036		257,853		49,090		-		-		
2037-2041		103,187		29,036		-		-		
2042-2046		115,751		16,472		-		-		
2047-2051		81,613		3,222		-		-		
Total	\$_	1,108,409	\$_	302,105	\$	56,762	\$	3,552		

NOTE 6 - RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2021, was as follows:

	Gov	vernmental Funds	Pı	roprietary Funds	Total			
By Donor	\$	24,137	\$	-	\$	24,137		
By Grantor		270,954		24,425		295,379		
By Creditor		-		44,148		44,148		
	\$	295,091	\$	68,573	\$	363,664		

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the year ended December 31, 2021

NOTE 7 - INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2021, were as follows:

Transfers From:		General Fund	General rkota) Fund	Sa	anitation Fund	Totals		
Major Funds: General (Liquor) Fund General Fund BBB Tax Fund	\$	50,000 -	\$ 35,000 37,500	\$	18,000 - -	\$	68,000 35,000 37,500	
Totals	\$	50,000	\$ 72,500	\$	18,000	\$	140,500	

The City typically transfers excess General Fund revenues from liquor operating agreements to other City funds and excess proprietary fund revenues to the General Fund to conduct the indispensable functions of the City. In addition, the City transfers from the BBB Tax Fund to the General (Markota) Fund for community improvement projects and swimming pool building costs.

NOTE 8 - RETIREMENT PLAN

- Plan Information All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability and survivors benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions is found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report mav be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.
- <u>Benefits Provided</u> SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the year ended December 31, 2021

NOTE 8 - RETIREMENT PLAN (CONTINUED)

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

<u>Contributions</u> – Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The City's share of contributions to the SDRS for the fiscal years ended December 31, 2021, 2020 and 2019, were \$26,299, \$26,533 and \$26,326, respectively, equal to the required contributions each year.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the year ended December 31, 2021

NOTE 9 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2021, the municipality managed its risks as follows:

Employee Health Insurance:

The City joined the South Dakota Municipal League Health Pool. This is a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local governmental entities. The City pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members. The coverage also includes a \$2,000,000 lifetime maximum payment per person. The City does not carry additional health insurance coverage to pay claims in excess of this upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The City joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local governmental entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The City's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the City. The City pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under an occurrence-based policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The City pays an annual premium to the pool to provide coverage for liability, auto, workmen's compensation and fire.

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The City carries a \$500 deductible for the comprehensive coverage and a \$500 deductible for the collision coverage.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

For the year ended December 31, 2021

NOTE 9 - RISK MANAGEMENT (CONTINUED)

Workmen's Compensation:

The City joined the South Dakota Municipal League Worker's Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local governmental entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The City's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The City pays an annual premium to provide worker's compensation coverage for its employees, under a self-funded program, and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability of \$2,000,000 per incident. The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The City has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits. During the year ended December 31, 2021, no unemployment benefits were paid.

NOTE 10 - SUBSEQUENT EVENTS

Subsequent events have been evaluated through September 12, 2022, the date on which the financial statements were available to be issued.

SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

For the Year Ended December 31, 2021

	_	В	udget					Variance Favorable	
		Original		Final		Actual	(1	Unfavorable)	
Revenues		0						/	
Taxes									
General property taxes	\$	183,119	\$	183,119	\$	179,758	\$	(3,361)	
General sales and use taxes		450,000		476,000		632,251		156,251	
Other taxes		240		240		-		(240)	
Licenses and permits		26,050		26,050		26,721		671	
Intergovernmental revenues									
Federal payments in lieu of taxes		-		-		12,464		12,464	
State shared revenues		11,600		11,600		16,171		4,571	
County shared revenues		21,200		21,200		48,061		26,861	
Grants		165,000		212,000		159,150		(52,850)	
Special assessments		-		-		2,545		2,545	
Charges for services		51,216		51,216		31,812		(19,404)	
Miscellaneous revenues	_	153,160		153,160	_	264,180		111,020	
Total revenues	\$	1,061,585	\$	1,134,585	\$	1,373,113	\$	238,528	
Expenditures									
General government									
Legislative	\$	19,060	\$	19,060	\$	17,878	\$	1,182	
Attorney		28,400		48,400		33,000		15,400	
Elections		900		900		50		850	
Financial administration		96,040		96,040		92,191		3,849	
Other		25,575		25,575		21,635		3,940	
Public Safety									
Police		339,200		366,200		380,249		(14,049)	
Fire		24,800		51,016		48,311		2,705	
Protective inspection		10,700		10,700		7,370		3,330	
Public Works									
Streets		117,400		177,400		174,659		2,741	
Street development		118,325		118,325		108,576		9,749	
Snow removal		35,750		35,750		32,116		3,634	
Street lights		47,300		50,300		46,961		3,339	
Airport		176,350		176,350		62,338		114,012	

See accompanying independent auditors' report and notes to the supplementary information.

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS (CONTINUED) GENERAL FUND

For the Year Ended December 31, 2021

	 Ві	ıdget					Variance Favorable	
	 Original		Final		Actual		(Unfavorable)	
Culture and recreation								
Parks	\$ 76,825	\$	106,735	\$	102,344	\$	4,391	
Markota	3,400		3,400		3,263		137	
Pool	39,750		39,750		16,409		23,341	
Golf	27,100		63,100		60,619		2,481	
Museum	 4,520	_	5,720		4,914		806	
Total expenditures	\$ 1,191,395	\$	1,394,721	\$	1,212,883	\$	181,838	
Excess (deficiency) of revenues								
over (under) expenditures	\$ (129,810)	\$	(260,136)	\$	160,230	\$	420,366	
Other financing sources (uses)								
Operating transfers from other funds	\$ 354,325	\$	354,325	\$	122,500	\$	(231,825)	
Operating transfers to other funds	(307,325)		(367,325)		(103,000)		264,325	
Proceeds from long-term debt	 				55,973		55,973	
Total other financing sources (uses)	\$ 47,000	\$	(13,000)	\$	75,473	\$	88,473	
Excess (deficiency) of revenues and other financing sources over (under)								
expenditures and other financing uses	\$ (82,810)	\$_	(273,136)	\$	235,703	\$	508,839	
Fund balances, beginning of year				_	1,535,413			
Fund balances, end of year				\$	1,771,116			

See accompanying independent auditors' report and notes to the supplementary information.

BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS BBB TAX FUND

For the Year Ended December 31, 2021

	_	Budget						Variance
		Original	Final		Actual		Favorable (Unfavorable)	
Revenues								
Taxes General sales and use taxes Investment earnings	\$	61,810 90	\$	61,810 90	\$	65,187 69	\$	3,377 (21)
Total revenues	\$	61,900	\$	61,900	\$	65,256	\$_	3,356
Expenditures								
Conservation and development								
Economic development	\$	10,000	\$	13,500	\$	17,500	\$_	(4,000)
Total expenditures	\$	10,000	\$	13,500	\$	17,500	\$_	(4,000)
Excess (deficiency) of revenues over (under) expenditures	\$	51,900	\$	48,400	\$	47,756	\$	(644)
Other financing sources (uses) Operating transfers to other funds	\$	(41,000)	\$	(37,500)	\$	(37,500)	\$_	
Total other financing sources (uses)	\$	(41,000)	\$_	(37,500)	\$	(37,500)	\$_	
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$	10,900	\$_	10,900	\$	10,256	\$_	(644)
Fund balances, beginning of year						58,625		
Fund balances, end of year					\$	68,881		

See accompanying independent auditors' report and notes to the supplementary information.

<u>NOTES TO THE SUPPLEMENTARY INFORMATION -</u> <u>BUDGETARY COMPARISON SCHEDULES</u>

For the Year Ended December 31, 2021

NOTE 1 - BUDGETS AND BUDGETARY ACCOUNTING

The City follows these procedures in establishing the budgetary data reflected in the accompanying schedules:

- 1. At the first regular board meeting in September of each year or within ten days thereafter, the governing board introduces the annual appropriations ordinance for the ensuing fiscal year.
- 2. After adoption by the governing board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
- 3. A line item for contingencies may be included in the annual budget. Such line item may not exceed 5 percent of the total municipal budget and may be transferred by resolution of the governing board to any other budget category that is deemed insufficient during the year.
- 4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 5. Unexpended appropriations lapse at year end unless encumbered by resolution of the governing board. The City did not encumber any amounts at December 31, 2021.
- 6. Formal budgetary integration is employed as a management control device during the year for the General Fund and Special Revenue Fund.

NOTE 2 - OTHER COMPREHENSIVE BASIS OF ACCOUNTING - MODIFIED CASH BASIS/BUDGETARY ACCOUNTING BASIS DIFFERENCES

The financial statements prepared in conformity with USGAAP applied within the context of the modified cash basis of accounting present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new fire truck would be reported as a capital outlay expenditure on the Governmental Fund's Statement of Revenues, Expenditures and Changes in Fund Balances, however in the Budgetary Supplementary Information Schedule, the purchase of a fire truck would be reported as an expenditure of the Public Safety/Fire Department function of government, along with all other current Fire Department related expenditures.